

Consultation and Coordination

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## CONSULTATION AND COORDINATION

During the planning process for the Uplake DCP/EA, formal and informal efforts were made by the National Park Service to involve the public, and federal, state, and local agencies in the planning process. The project was launched by requesting comments, through the scoping process, to determine the range of issues that affect the study areas and the issues the public has interest in through the planning process.



FIGURE 36. OPEN HOUSE MEETING

The NRA American Indian liaison conducted consultation with affiliated and interested tribes throughout the project. A summary of meeting minutes and trip reports are in appendix D.

As part of data gathering, various agencies were contacted for information during the planning process to supplement data obtained through recreation area studies, inventories, and NPS staff experts. This chapter describes those efforts in detail and is concluded with a list of individuals involved with the preparation and review of this document.

## AGENCY CONSULTATION

### Endangered and Special-Status Species

The Endangered Species Act of 1973, as amended (16 USC 1531 *et seq.*), requires that all federal agencies to consult with the USFWS to ensure that any action authorized, funded, or carried out by the agency does not jeopardize the continued existence of listed species or critical habitat. The National Park Service obtained a list of federally endangered, threatened, proposed, and candidate species that may occur in the Bullfrog, Halls Crossing, and Hite developed areas from the USFWS (see appendix D).

The USFWS is engaged in informal consultation with the National Park Service as part of the endangered and special-status species analysis in this DCP/EA. All consultation requirements must be completed as defined by section 7 of the Endangered Species Act before the DCP/EA can be finalized and a finding of no significant impact can be determined by the National Park Service.

## Cultural Resources

The NPS cultural resource management program operates in accordance with section 106 of the National Historic Preservation Act and 36 CFR Part 800, and other laws, regulations, and policies. In accordance with the National Historic Preservation Act, efforts were made to identify and consider traditional cultural places. Traditional cultural places are ethnographic resources that are eligible for inclusion in the NRHP because of their association with cultural practices or beliefs of a living community that are (1) rooted in that community's history, and (2) important in maintaining the continuing cultural identity of the community. Construction activities would avoid impacting known cultural resources in compliance with section 106 of the National Historic Preservation Act and NPS policy. Cultural resource surveys would also occur for any areas not previously covered prior to any construction activities contemplated by this Uplake DCP. A copy of this DCP/EA would be sent to the Utah SHPO for concurrence on the proposed project activities and historic resource protection. Should unknown archeological resources be uncovered during construction, work would be halted in the discovery area, the site secured, and Glen Canyon NRA would consult according to 36 CFR 800.13 and, as appropriate, provisions of NAGPRA.

A scoping letter was sent to the Utah State Historic Society on March 24, 2004 (see appendix D). Newsletter updates have been sent to this office as part of ongoing agency coordination and public involvement during the project. No comments have been received to date. To continue coordination, the draft DCP/EA will be submitted to the Utah State Historic Society for comment during the public comment period.

Tribal consultation has been conducted using scoping brochures and presentations, and through participation and sharing of project updates at regular tribal meetings by the NRA American Indian liaison. Because the DCP/EA is a nonNAGPRA-related issue, ongoing consultation is with the 12 tribes that have traditionally expressed interest in activities at Glen Canyon NRA that are nonNAGPRA-related (see appendix D). The 12 tribes/nations include:

Hopi Tribal Council, Arizona  
 Havasupai Tribal Council, Arizona  
 Hualapai Indian Tribal Council, Arizona  
 Navajo Nation, Arizona, New Mexico & Utah  
 Pueblo of Acoma, New Mexico  
 Pueblo of Nambe, New Mexico  
 Pueblo of San Juan, New Mexico  
 Pueblo of Zuni, New Mexico

Kaibab Paiute Tribal Council (this Tribal Band is included/Paiute Indian Tribe of Utah)  
 Paiute Indian Tribe of Utah Council (Kanosh, Koosharem, Shivwits Bands)  
 San Juan Southern Paiute Council, Arizona  
 Ute Mountain Ute Tribal Council (White Mesa Ute Band) Colorado & Utah

## **PUBLIC INVOLVEMENT**

The purpose of the scoping process is to identify issues and concerns related to the project and to identify the range of issues to be addressed in the environmental assessment. In preparation for scoping, a mailing list of approximately 350 individuals was established. A scoping notice was prepared in February 2004, and mailed to those on the list. The scoping notice included a brief description of the issues and opportunities for public participation (i.e., the upcoming public scoping workshops). The notice referenced the Web site where readers could obtain more information and send comments. A press release was issued by the National Park Service, Glen Canyon NRA, in January announcing the initiation of the scoping meetings.

Two public scoping meetings were held in late February 2004 in Grand Junction, Colorado, and in Bullfrog, Utah. The public was notified of the meeting through press releases and a newsletter. The purpose of the meeting was to describe the project and existing conditions, and gather information. The attendees at the public meeting were asked to visit map stations where they could learn more information about key subjects, and provide to NPS representatives and the consulting team. Exhibits and topics presented at the meeting stations included:

- meeting sign-in / mailing list sign-up
- recreation area and project orientation
- existing site conditions
- the planning process
- future goals and comment station

Attendees provided their input through comment cards, on-site flipcharts, or to NPS representatives and consultants. Other comments were received from mail-in comment cards or by e-mail through the recreation area planning Web site.

A series of informal open house gatherings were conducted in Bullfrog and Halls Crossing in July 2004 to keep the visiting public informed about the project and to increase the mailing list. An additional newsletter was sent in August 2004 to a revised mailing list of approximately 2,400 individuals, agencies, and organizations.

NPS staff presented updates at quarterly meetings of the San Juan, Garfield, and Kane county commissioners throughout the project.

## **INDIVIDUALS INVOLVED IN PREPARATION AND REVIEW OF THE DOCUMENT**

### **List of Preparers**

This DCP/EA was prepared by engineering-environmental Management, Inc. (e<sup>2</sup>M), under the direction of the National Park Service. Glen Canyon NRA park staff provided critical and valuable assistance in the development and technical review of this document.

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## **List of Agencies and Organizations**

Organizations and agencies contacted for information, or that assisted in identifying important issues, developing alternatives, or analyzing impacts; or that will be invited to review and comment on the DCP/EA are listed below.

### **Federal Agencies**

Canyonlands National Park  
Capitol Reef National Park  
U.S. Army Corps of Engineers  
U.S. Bureau of Land Management  
U.S. Bureau of Reclamation  
U.S. Environmental Protection Agency  
U.S. Fish and Wildlife Service

### **State Agencies**

Utah Department of Environmental Quality  
Utah Department of Natural Resources  
Utah Division of Wildlife Resources  
Utah State Historic Society

### **Local Governments / Organizations**

ARAMARK Sports and Entertainment Services, Inc.  
City of Blanding  
City of Hanksville  
Garfield County  
Kane County  
San Juan County

### **Native American Tribes and Chapters**

In 1995, Glen Canyon NRA and Rainbow Bridge National Monument contacted 36 American Indian tribes potentially affiliated with Glen Canyon NRA and/or Rainbow Bridge National Monument. These contacts were made to determine those tribes who wished to consult with Glen Canyon NRA and Rainbow Bridge National Monument on matters relating to the implementation of NAGPRA of 1990. At that time, 12 tribes responded that their communities were closely affiliated with Glen Canyon NRA and/or Rainbow Bridge National Monument and that they would like to be consulted. Since the original list of 36 tribes was constructed to reflect all American Indian tribes having the potential of historic and cultural affiliation, the resulting shorter list has since been routinely used to consult on a wider range of issues.

The preparation of the DCP/EA is considered one of the nonNAGPRA-related projects. Since Glen Canyon NRA has routinely used the list of 12 tribes to consult on other nonNAGPRA-related work such as planning, management, and visitor education activities, it would be consistent to use this shorter list for consultation on the DCP/EA including:

Hopi Tribal Council, Arizona  
Havasupai Tribal Council, Arizona  
Hualapai Indian Tribal Council, Arizona  
Kaibab Paiute Tribal Council (This Tribal  
Band is included/Paiute Indian Tribe of  
Utah)  
Navajo Nation, Arizona, New Mexico &  
Utah  
Pueblo of Acoma, New Mexico

Pueblo of Nambe, New Mexico  
Pueblo of San Juan, New Mexico  
Pueblo of Zuni, New Mexico  
Paiute Indian Tribe of Utah Council  
(Kanosh, Koosharem, Shivwits Bands)  
San Juan Southern Paiute Council, Arizona  
Ute Mountain Ute Tribal Council (White  
Mesa Ute Band), Colorado & Utah



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